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Mr. Fletcher:

This document serves as your 2017 Annual Operating Instructions (AOI) for the Government Mountain and Government Prairie Allotments. This AOI is part of your Term Grazing Permit as approved for in Part 2, section 8(a).

## **I. AUTHORIZED LIVESTOCK NUMBERS/PERIODS OF USE**

The Term Grazing Permit for Government Mountain Allotment is 600 yearlings from 15 May to 30 September pursuant to the 24 August 2001 NEPA Decision Notice. However, I have authorized 420 cow/calf to be grazed on the Government Mountain Allotment for grazing year 2017. This is calculated by converting 600 yearlings into Animal Unit Months (AUMs) – 1890 AUMs – and then converting those AUM's to cow/calf.

I am allowing adaptive management (a change in class of livestock from yearlings to cow/calf). You are required to adhere to the following: 1) do not to exceed a use level of 40% utilization throughout the Government Mountain Allotment; 2) and do not exceed 1890 AUMs during the 2017 grazing year. My decision reflects recent use of this allotment. The Forest Service and the permittee will review the adaptive management strategy on a yearly basis.

Your 2017 Authorized Use Request has been approved and you are authorized the following Livestock Numbers and Periods of Use:

Government Mountain      420 Cattle (cow/calf) 15 May to 30 September 2017

Government Prairie      265 Cattle (cow/calf) 15 June to 31 October 2017

Any changes to the 2017 authorized livestock numbers will require that you file an additional Authorized Use Request. Be advised that the Forest Service will need a minimum of 45 days to assess resource conditions and process a supplemental grazing bill for additional livestock. Please contact your Rangeland Management Specialist prior to making any decision regarding increased livestock numbers.

## **II. GRAZING SCHEDULE**

The following is the planned grazing sequence and planned livestock numbers for the 2017 grazing period. Pasture move dates shown are an estimate and may need to be amended based on



actual conditions.

Changes from the grazing schedule will be made only with Forest Service approval. The planned use period in a pasture may be shortened or lengthened depending on forage availability and utilization in key areas. Additionally, adjustments in the planned livestock numbers and pasture rotation may be necessary depending on weather and resource conditions.

Livestock pasture moves will be completed within a ten (10) day period and livestock will be actively herded from one pasture to another. It is imperative that once a pasture move occurs, the livestock remain within the designated pasture. For various reasons (i.e. pasture gates left open, cattleguards not maintained, cut fences, etc.), cattle may stray from the designated pasture. Preventing livestock from grazing adjacent allotments, any rested pastures, or regrazing previously used pastures not permitted is the permittee's responsibility.

<b>Pasture</b>	<b>Planned Grazing Period</b>	<b>Livestock Numbers</b>
<b>Government Mountain</b>		
Red Tank South	05/15/2017 – 06/01/2017	420 Cattle (cow/calf)
Southwest	06/02/2017 – 06/18/2017	420 Cattle (cow/calf)
Northwest	06/19/2017 – 07/07/2017	420 Cattle (cow/calf)
Spring Valley	07/08/2017 – 07/28/2017	420 Cattle (cow/calf)
Red Tank North	07/29/2017 – 08/09/2017	420 Cattle (cow/calf)
Newman North	08/10/2017 – 08/24/2017	420 Cattle (cow/calf)
Newman South	08/25/2017 – 09/10/2017	420 Cattle (cow/calf)
Antelope South	09/11/2017 – 09/30	420 Cattle (cow/calf)
Antelope North	Rested	
<b>Government Prairie</b>		
Mineral Oak South	07/01/2017 – 08/20/2017	Up to 35 Cattle (cow/calf)
Mineral Oak North	08/21/2017 – 09/30/2017	Up to 35 Cattle (cow/calf)
McDermitt	06/15/2017 – 07/15/2017	Up to 230 Cattle (cow/calf)
Brannigan	07/16/2017 – 08/26/2017	Up to 230 Cattle (cow/calf)

East Prairie	08/27/2017 – 09/30/2017	Up to 230 Cattle (cow/calf)
East Prairie	09/31/2017 – 10/05/2017	Up to 265 Cattle (cow/calf)
SW Prairie	10/06/2017 – 10/16/2017	Up to 265 Cattle (cow/calf)
NW Prairie	10/17/2017 – 10/31/2017	Up to 265 Cattle (cow/calf)

Per Part 2, section 9 at least 90 percent of the livestock permitted must be grazed each year, unless prior approval is granted. Failure to place livestock on the allotted range/pasture without approved nonuse may result in cancellation of the term grazing permit in whole or in part. Application for credit or refund due to nonuse must be made in writing and in advance by the permittee using Form FS-2200-1 (Refund, Credit, or Transfer Application). Credit or refund applications will not be processed unless value is \$100.00 or more and District Range personnel have been notified either in advance or at the time livestock are removed from the Forest.

### **III. DROUGHT MANAGEMENT**

Drought is an inevitable occurrence in the southwestern United States. Both the Forest Service and grazing permittees must plan for drought as a normal part of management. During periods of drought, the following management actions may be necessary:

1. Stocking levels may need to be reduced. Reductions may be necessary prior to the permitted season of use and/or during the permitted season of use.
2. Season of use may need to be shortened. Depending on the severity of the drought and the stocking level, a reduced grazing season may be necessary.
3. Pasture use periods may need to be shortened. Pastures will not be regrazed during the same grazing season and this may ultimately result in an early exit from the allotment.
4. Utilization and/or seasonal (grazing intensity) standards may need to be reduced. Depending on the severity of the drought and the stocking level, reduced utilization standards will likely result in shortened pasture use periods and may ultimately result in an early exit from the allotment.
5. Lack of livestock water, or poor distribution of livestock water, may result in reduced pasture/allotment use periods. Depending on forage conditions, this effect may be mitigated by hauling water to temporary livestock watering facilities.
6. Allotment Management Plan direction for pastures requiring rest or deferment will be followed. Livestock use of planned rested pastures due to drought will not be authorized.

### **IV. GRAZING STRATEGY**

Graze livestock per recommendations listed in the Government Mountain Allotment Management Plan (AMP) such that a nine pasture rest-rotation grazing system is followed. The

use period within any given pasture would be an average of 17 days, with one of the nine pastures being rested on an annual basis. This system will provide for a diversity of cool and warm season plants and maintain a stable to upward trend in cool season grasses.

Graze livestock per recommendations listed in the Government Prairie Allotment Management Plan (AMP) such that a deferred rest-rotation system (the Mineral Oaks North and South Pastures are managed as one unit) is followed. This system will provide for a diversity of cool and warm season plants and maintain a stable to upward trend in cool season grasses.

## **V. ALLOWABLE UTILIZATION STANDARDS AND SEASONAL UTILIZATION**

Utilization is defined as the proportion or degree of current year's forage production by weight that is consumed or destroyed by animals. It is a comparison of the amount of herbage left with the amount of herbage produced during the year. Utilization will be measured at the end of the growing season when the total annual production can be accounted for and the effects of grazing in the whole management unit can be assessed.

### Government Mountain

Per the guidance in the Government Mountain AMP, the maximum allowable use will be 35% in Key Areas (i.e. all areas other than northern goshawk and Mexican spotted owl habitats). An average utilization limit of 20% has been established in northern goshawk and Mexican spotted owl habitats. These grazing utilization limits can be exceeded in the limited areas where livestock concentrate, which include: a) areas within ¼ mile of water developments (including temporary water hauls) and salt and supplement stations; and b) areas within 1/10 mile of pasture gates.

### Government Prairie

Per the guidance in the Government Prairie AMP, manage grazing intensity to not exceed Moderate Use (up to 50%) during the growing season, and to not exceed Conservative Use (up to 40%) at or near the end of the growing season when the potential for plant regrowth is limited. The average growing season for the Williams District is 15 March to 30 August with the end of the growing season being 1 September to 15 November.

## **VI. RESOURCE MONITORING**

### Forage Utilization

Forage utilization within each pasture will be monitored and the allowable utilization standards (section IV) and the seasonal utilization guideline (section V) will be enforced. This may result in earlier pasture moves than indicated in the Grazing Schedule (section II). Forage utilization monitoring will occur at locations within pastures using the "key area" concept. Key areas are defined as "...a portion of range, which because of its location, grazing or browsing value, and/or use, serves as an indicative sample of range conditions, trend, or degree of use seasonally. A key area guides the general management of the entire area of which it is a part." Key areas will generally have the following characteristics: they will be approximately 20 to 50 acres in size; they will be located on productive soils with slopes less than 15%; they will have a plant

community that is representative of the larger area; and they will generally be located 0.25 to 1.0 miles away from livestock water sources.

Forage utilization monitoring and its specific application to your allotment should be discussed with your Rangeland Management Specialist. Permittee participation in utilization monitoring is encouraged.

#### Permittee Monitoring

The permittee will monitor and document the following items on the enclosed Actual Use and Forage Utilization Monitoring Form: 1) Actual Grazing Period; 2) Actual Livestock Numbers; and 3) Average Utilization of all forage species at two different time periods: just prior to livestock entering the pasture, and immediately after livestock leave the pasture **It is very important that this monitoring be completed during the time frames specified, and that the Forage Utilization Monitoring Form is submitted to your Rangeland Management Specialist at the end of the 2017 grazing period.**

### **VII. MITIGATION MEASURES FOR SPECIAL STATUS SPECIES**

There are no threatened and endangered species or critical habitat within the allotment. No mitigation measures are currently required for listed Federal, State, and Forest Service special status species. However, sensitive plant surveys will be completed in suitable habitat before construction of any new range improvements. Surveys will not be necessary if the construction will occur in an area that is disturbed, such as existing roads and ditches or existing earthen tanks. Coordination with the South Zone Botanist should occur if any sensitive plant species are located.

### **VIII. RANGE IMPROVEMENTS**

#### Construction of New Structural Range Improvements

No construction of new structural range improvements have been authorized for this grazing season. Developing of a new water source in Antelope North pasture needs to be further discussed and analyzed for suitability before implementation can be started.

#### Removal of Structural Range Improvements

No removal of structural range improvements have been requested nor authorized for this grazing season.

#### Existing Structural Range Improvements

No existing structural range improvements have been requested nor authorized for this grazing season. Developing a better alignment of cattle guards and fences within the Mineral Oak South pasture will be discussed at a later time and analyzed for suitability before implementation can be started.

Structural range improvements assigned to you for maintenance are listed in your Term Grazing

Permit and are also identified on the allotment map. These improvements are to be fully maintained annually to comply with permit requirements (Part 2, section 8i and Part 3, section 3a). Any maintenance you perform must conform to the standards specified by your District Rangeland Management Specialist. The grazing permittee is responsible for all maintenance materials, supplies, and equipment necessary to properly maintain all range structural improvements. The Forest will replace range structural improvement materials and/or supplies at the end of the improvement's life; when maintenance and repair is no longer feasible to keep the improvement properly maintained and functioning. **Please note that you must notify your Rangeland Management Specialist at least 60 days prior to the beginning of any maintenance work that requires the use of heavy equipment.**

## **IX. SALTING AND PROTEIN BLOCK PRACTICES**

Proper salt and protein block location can be a good tool to aid in livestock distribution. They will be used in a manner to spread livestock utilization throughout the pasture. The following guidelines will be used when placing salt and protein blocks:

1. In general, salt and protein blocks should not be placed within ¼ mile of water. Locate salt/protein blocks where forage is abundant and utilized less than average.
2. Salt and protein blocks will not be placed in areas of depleted range, erosive soils, or sensitive plant or animal species. Areas of sensitive plant or animal species will be identified by your Rangeland Management Specialist and included in each year's AOI.
3. Limit supplement types to non-emergency feeds such as salt, protein, and mineral blocks. No more than three blocks (50 lb. blocks) of salt/protein will be placed at any location at any one time.
4. Salt/protein will not be placed at the same location twice during the same grazing season.
5. The use of portable salt/protein block containers is encouraged but not mandatory.
6. Use products that prevent the spread of noxious weeds, only certified weed free hay may be authorized on National Forest System Lands when snow has limited the use of available forage. The same considerations for distribution will apply when feeding hay as given about when using supplements.

## **X. PORTABLE WATER HAULING**

Temporary sites for portable haul water may be needed and should be used as necessary to assist in livestock distribution. The following requirements will apply to portable haul water locations:

1. Coordinate with your Rangeland Management Specialist to identify portable water haul locations for individual pastures prior to the grazing period.
2. To aid in livestock distribution, the portable water haul locations should generally be in areas of light forage utilization.

3. Generally, portable water haul locations will not be located at sites used in previous years.
4. Portable water hauls will not be located in areas of depleted range, erosive soils, or sensitive plant or animal species.
5. Portable water haul locations will be moved when the desired forage utilization levels have been reached.
6. Portable haul water storage tanks and troughs will be removed when livestock leave the pasture.

## **XI. FIRE**

Please use caution during all ranch activities that could potentially start a fire. All ranch vehicles must be equipped with an axe, shovel, and water bucket. All open camp and branding fires require a ten foot fire ring cleared down to mineral soil.

During periods of critical fire danger the Forest Supervisor may declare a Red Flag Alert or issue other special orders. Under these conditions, the building or use of fires, the use of power saws, heavy equipment, ATVs and other motorized equipment may be prohibited on Forest Service land. All Federal, State, and Local fire restrictions and regulations must be observed.

Report all fires to the Williams District Office at (928) 635-5600 or the Kaibab National Forest Supervisors Office at (928) 635-8200.

Cooperation in the reporting, prevention, and suppression of fires will be expected as specified in Part 2, section 10 of your Term Grazing Permit.

## **XII. MOTOR VEHICLE USE/RESTRICTIONS**

On 9 July 2010 Kaibab National Forest began implementation of the Travel Management Rule (TMR). The TMR requires the designation of roads, trails, and areas open to motor vehicle use and these routes are identified on the Motor Vehicle Use Map. Implementation of the TMR requires active management of all motorized use, including use related to permitted grazing activities. Motorized travel off the designated road system, including off-road access, by grazing permit holders will be based on the need to carry out required management practices necessary to comply with the terms and conditions of the Term Grazing Permit. Examples of required management practices include, but are not limited to: the repair and maintenance of structural range improvements; transport and placement of mineral and protein supplement; herding of livestock; and tending to sick or injured animals. Legitimate motorized use off the designated road system, including off-road access, for conducting activities required under the Term Grazing Permit will be authorized as follows:

1. **For motorized use with ATVs, UTVs, motorcycles, and full-size pickup or smaller vehicles (curb weight less than 8,000 pounds):** Grazing permittee must obtain a grazing allotment specific Restricted Road, Trail and Off-Road Administrative Use Permit. Motorized vehicles use off the designated road system will be limited to only that use

which is necessary for compliance with the terms and conditions of the Term Grazing Permit.

2. **For motorized use with larger vehicles (curb weight greater than 8,000 pounds or larger than a full-size pickup) or any heavy equipment:** Grazing permittee must obtain a site specific Restricted Road, Trail and Off-Road Administrative Use Permit. Motorized vehicle use off the designated road system will be limited to only that use which is necessary for compliance with the terms and conditions of the Term Grazing Permit.
3. **To request site specific Restricted Road, Trail and Off-Road Administrative Use Permit,** the grazing permittee must provide their Rangeland Management Specialist with the project details a minimum of 30 prior to the proposed starting date for the permit.
4. A copy of the approved Restricted Road, Trail and Off-Road Administrative Use Permit must be with the vehicle operator while operating the vehicle off the designated road system.
5. A Permit Placard must be attached to all permitted vehicles while operating off the designated road system.
6. Off-Highway vehicles (ATVs, UTVs, and motorcycles) used for conducting activities required under the Term Grazing Permit must be licensed and permitted in accordance with Arizona State Law.
7. The Motor Vehicle Use Map for the Kaibab National Forest identifies certain roads as “Roads Open to Highway Legal Vehicles Only”. These roads are open only to motor vehicles licensed under State Law for general operation on all public roads within the state. Grazing permittee operating motor vehicles on these roads must comply with the legal requirements. Operating a motor vehicle off the designated road system to avoid the legal requirements of “Roads Open to Highway Legal Vehicles Only” is not permitted.
8. Grazing permittees will utilize motorized vehicles off the designated road system in a manner that will not result in damage to soil, watershed, vegetation, wildlife, heritage, or other forest resources.
9. Failure to comply with the conditions of the Restricted Road, Trail, and Off-Road Administrative Use Permit may result in the immediate cancellation of the Restricted Road, Trail and Off-Road Administrative Use Permit and may result in the issuance of a Notice of Non-Compliance for violation of the terms and conditions of your Term Grazing Permit.

Grazing permittees that do not obtain a Restricted Road, Trail and Off-Road Administrative Use Permit are required to operate motorized vehicles only on the designated road system. Operation of a motorized vehicle off the designated road system without a valid Restricted Road, Trail, and Off-Road Administrative Use Permit will result in the immediate issuance of a Notice of Non-Compliance for violating the terms and conditions of your Term Grazing Permit (Part 2, section 8a). A Notices of Non-Compliance may result in Term Grazing Permit suspension or cancellation proceedings.

**XIII. NONRECREATIONAL TEMPORARY CAMPING PERMIT**

You requested and have been approved to set up a temporary, non-recreational camp site from May 15 through October 31 in order to facilitate management of the Government Mountain and Government Prairie Allotments. This camp will be located in the McDermit Pasture next to McDermit corral (see map in the attached Non-Recreational Temporary Camping Permit). This camp will be removed on 31 October 2017. You are authorized to feed saddle horses noxious weed-free hay, hay pellets or grain in the pens. Please monitor use levels within and around the temporary cow camp and in above mentioned pastures and associated traps. The allowable seasonal utilization level (as measured during the growing season) for this pasture is up to 50%, or moderate. The allowable utilization level (as measured at the end of the growing season) is up to 40%, or conservative. Further instructions and guidelines can be found in the attached Non-Recreational Temporary Camping Permit

**XIV. PERMITTEE REVIEW**

On 27 April 2017, Lena Hite met with you to discuss the 2017 Annual Operating Instruction. You reviewed and agreed with these instructions.

If you have any questions or wish to discuss anything further, please feel free to contact Lena Hite at (928) 635-5625 or [lenamhite@fs.fed.us](mailto:lenamhite@fs.fed.us).

Sincerely,

*/s/ Arthur Gonzales for*  
KENDALL CIKANEK  
Deputy District Ranger