Casner Park/Kelly Seep Allotment Management Plan (AMP)

Peaks Ranger District

Coconino National Forest

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Agreed to/Revie	wed by: Little Horse Ranch Limited Partnership Permittee	Date_	4-18-09
Approved by:	Michael T. Elson Peaks District Ranger	Date_	4-23-09

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Decision Summary

The environmental analysis for the Casner Park/Kelly Seep Grazing Allotment Management Plan was categorically excluded from documentation in an environmental assessment (EA) or an environmental impact statement (EIS) under Section 339 of the 2005 Consolidated Appropriations Act (P.L. 108-447), as amended in 2008 (H.R. 2764; P.I. 110-161). The Decision Memo for the Casner Park/Kelly Seep Grazing Allotment Management Plan (AMP) was signed by Michael T. Elson, District Ranger on September 26, 2008. Information specific to this Allotment Management Plan can be found in the Decision Memo and in the Project Record for the Casner Park/Kelly Seep Grazing Allotment Management Plan.

Annual Operating Instructions

Annual Operating Instructions will be issued prior to the beginning of each grazing season and are part of the term grazing permit as indicated in Part 2, Section 8, paragraph (a). AOIs will be developed cooperatively with the permittee and will include instructions and/or information related to the following: authorized livestock numbers; period of use; pasture grazing schedule; grazing strategy; utilization standards; seasonal utilization standards; monitoring; mitigation measures; range improvements; salting/mineral practices; and fire protection. As needed, other instructions may be included in the AOI. The AOI may be amended during the grazing period due to under/over seasonal utilization, climatic changes, and other unexpected changes affecting the allotment. Making these plans each year and adjusting throughout the season as conditions change provides the needed flexibility for livestock operations in the Southwest.

Allotment Management

The Casner Park/Kelly Seep allotment consists of approximately 28,980 acres, 28,047 of National Forest, 616 acres are in private ownership, and 317 acres of State Trust land. The allotment includes 10 grazing pastures: Pumphouse, Mountainaire, Kelly, East Kelly, Saginaw, Coulter, Little Horse, Cowboy, Casner Park and Odell.

Permitted Livestock

Permitted livestock numbers for the allotment will be set at 395 head of yearling cattle or the equivalent. Livestock use will not exceed 1,391 AUMs for the authorized season of use. Annual authorized livestock numbers will be based on existing conditions, available water and forage, and predicted forage production for the year. Adjustments to the annual authorized livestock numbers (increase or decrease) may occur during the grazing season based on conditions and/or range inspections.

Season of Use

The typical season of use will be 5 months; from June 1 through October 31. At the permitted stocking level of 395 yearlings, this equates to 1,391 AUMs for the 5 month season of use. The season of use may be extended by allowing entry up to 14 days prior

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to June 1 and/or extended 14 days beyond October 31. If the season of use is extended, the permitted stocking level of 1,391 AUMS will not be exceeded.

Management Strategy

Livestock grazing will occur using a rest/rotation management system, which will allow for plant growth and recovery. Each grazing season two pastures will be rested with the remaining pastures grazed once during the season. Cattle will be moved from one pasture to another according to the grazing schedule **or** when seasonal utilization approaches the "moderate" level. Once all 8 pastures have met this standard, the cattle will be removed from the allotment. Appendix 1 provides an example of a 5-year pasture rotation schedule that incorporates the rest/rotation management strategy. The pasture rotation schedule shown in Appendix 1 is provided as an example for comparison purposes only; actual pasture rotation schedules will be determined each year depending on climate and forage conditions, and will be included in each year's AOI.

Utilization Guideline

Utilization is defined as the proportion or degree of current year's forage production by weight that is consumed or destroyed by animals. Utilization is measured at the end of the growing season when the total annual production can be accounted for and the effects of grazing in the whole management area can be assessed.

A management guideline of conservative use will be employed to maintain or improve rangeland vegetation and long term soil productivity. This guideline will allow up to 35% utilization of herbaceous vegetation by livestock and/or wildlife. Annual reductions in the utilization guideline may be made based on resources conditions.

Additional information regarding the Utilization guideline can be found in the Monitoring section of the Allotment Management Plan.

Seasonal Utilization Guideline

Seasonal utilization is defined as the amount of herbage removed through grazing or trampling during the grazing period. Seasonal utilization will be measured at the end of each pasture's livestock grazing period.

A light to moderate seasonal utilization guideline of 21% to 50% will be used within grazed pastures on the allotment. The seasonal utilization guideline will be the primary factor in determining when livestock need to move to the next pasture; but other factors such as climatic conditions, opportunity for plant regrowth, and previous year's utilization level will also be considered. Annual reductions in the seasonal utilization guideline may be made based on resource conditions.

Additional information regarding the Seasonal Utilization guideline can be found in the Monitoring section of the Allotment Management Plan.

Pasture Grazing Period

The planned grazing period within each pasture will be based upon weather/climate conditions, current growing conditions and the need to provide for plant regrowth following grazing. The planned grazing period per pasture will generally not exceed 40 days.

The actual grazing period within each pasture will be determined primarily by the seasonal utilization guideline; but other factors such as climatic conditions, opportunity for plant regrowth, the previous year's utilization level, and the current year's desired utilization level will also be considered. The actual grazing period per pasture will not exceed 40 days.

Each pasture will be grazed only once during the grazing season.

Structural Range Improvements

1. Existing Structural Range Improvements

Structural range improvements assigned to you for maintenance are listed in you Term Grazing Permit and are also identified on the allotment map. These improvements are to be fully maintained annually to comply with permit requirements (Part 2, Section 8i). Any maintenance you perform must conform to the standards specified by your District Rangeland Management Specialist. The grazing permittee is responsible for all maintenance materials, supplies and equipment necessary to properly maintain all range structural improvements. The Forest will replace range structural improvement materials and/or supplies at the end of the improvement's life; when maintenance and repair is no longer feasible to keep the improvement properly maintained and functioning. Please note that you must notify the District Rangeland Management Specialist at least 60 days prior to the beginning of any maintenance work that requires the use of heavy equipment.

2. New Structural Range Improvements

Replace approximately 2.5 miles of the existing, non-functional, electric fence that splits the Coulter pasture with a new 3-strand barbwire/smooth wire fence. This fence will re-establish the North and South Coulter pastures and will improve grazing management by improving timing, intensity, frequency and duration of livestock grazing. This fence will be constructed to Forest Service specifications with recommendations from the District Wildlife Biologist.

Salt and Protein Block Practices

Proper salt and protein block location is a good tool to aid in livestock distribution, and will be used in a manner to spread livestock utilization throughout the pasture. The following guidelines will be used when placing salt and protein blocks:

1. In general, salt and protein blocks should not be placed within ¼ mile of water.

- 2. Salt and protein blocks will not be placed in areas of depleted range, erosive soils, or sensitive plant or animal species. Areas of sensitive plant or animal species will be identified by your Rangeland Management Specialist and included in each year's AOI.
- 3. No more than three blocks (50 lb. blocks) of salt/protein will be placed at any location at any one time.
- 4. Salt/protein will not be placed at the same location twice during the same grazing season.
- 5. The use of portable salt/protein block containers is encouraged but not mandatory.

Temporary Livestock Water

Temporary sites for livestock water may be needed and should be used as necessary to assist in livestock distribution. The following requirements will apply to temporary livestock water locations:

- Coordinate with the District Rangeland Management Specialist to identify temporary livestock water locations for individual pastures prior to the grazing period.
- 2. To aid in livestock distribution, the temporary livestock water locations should generally be in areas of light forage utilization.
- 3. Generally, temporary livestock water locations will not be located at sites used in previous years.
- 4. Temporary livestock waters will not be located in areas of depleted range, erosive soils, or sensitive plant or animal species. Areas of sensitive plant or animal species will be identified by you Rangeland Management Specialist and included in each year's AOI.
- 5. Temporary livestock water locations will be moved when the desired forage utilization levels have been reached.
- 6. Temporary livestock water storage tanks and troughs will be removed when livestock leave the pasture.

Mitigation Measures for Special Status Species

There is a determination of "may affect not likely to adversely affect" for Mexican Spotted Owls and their critical habitat. This determination is based on the criteria outlined in the Framework for Streamlining Informal Consultation for Livestock Grazing Activities (USDA Forest Service 2005). The determination is appropriate as all three of the following criteria are met:

Livestock grazing or livestock management activities will occur within protected
activity centers (PAC), but no human disturbance or construction actions
associated with the livestock grazing will occur in PACs during the breeding
season. PAC habitat within the allotment is approximately 3,193 acres of mostly
steep habitat with high canopy cover restricting understory growth and is rarely
used by livestock.

- 2. Livestock grazing and livestock management activities within PACs, in the action area, will be managed for levels that provide the woody and herbaceous vegetation necessary for cover for rodent prey species, and maintain the residual biomass that will support prescribed natural and ignited fires that would reduce the risk of catastrophic wildfire in the Forest.
- 3. In owl foraging areas, forage utilization will be maintained at the conservative levels (30-40%). These foraging areas will be identified by your Rangeland Management Specialist and included in each year's AOI.

Monitoring

Two types of monitoring will be used for monitoring resource conditions and livestock management; implementation monitoring and effectiveness monitoring. Both qualitative and quantitative monitoring methods will be used in accordance with the Interagency Technical References, Region 3 Rangeland Analysis and Management Training Guide, and the Region 3 Allotment Analysis Handbook. Monitoring frequency varies by each activity and will be accomplished collaboratively by Forest Service personnel, permitte, and cooperating agencies.

Implementation Monitoring

Implementation monitoring will be conducted on an annual basis and will include the following:

<u>Permit Compliance</u>: Throughout each grazing season, Forest Service personnel will monitor activities on the allotment to ensure compliance with Permit terms and conditions, the allotment Management Plan, and the Annual Operating Instructions.

<u>Livestock Actual Use</u>: Permittee will keep accurate records regarding actual livestock numbers and pasture use dates on the form supplied as part of the Annual Operating Instructions. This form will be submitted to the Forest Service at the end of the grazing season.

Range Readiness: Range readiness is assessed prior to the start of the grazing season by Forest Service personnel to determine if vegetative conditions are ready for livestock grazing. The range is considered ready for grazing once cool season grasses have leafed out, forbs are in bloom, and brush and aspen have leafed out. These characteristics indicate the growing season has progressed far enough for plants to replenish root reserves so that grazing will not seriously impact the forage plants.

Seasonal Utilization: Seasonal utilization monitoring will occur within each of the main grazing pastures during, or immediately after, the period when livestock are grazing the pasture. Seasonal utilization is defined as the amount of herbage removed through grazing or trampling during the grazing period. Seasonal utilization will be used by the Forest Service and the permittee to control actual pasture moves. Livestock may need to be moved out of a pasture sooner if the seasonal utilization guideline is reached before

the planned move date. Likewise, livestock may stay longer in a pasture if seasonal utilization is below the established guideline when the planned move date arrives.

Seasonal utilization measurements will be taken in key areas which reflect grazing effects within an entire pasture. A minimum of one key area will be established within each main grazing pasture, at existing long-term monitoring sites if possible, to represent the overall seasonal utilization within the pasture.

<u>Utilization</u>: Utilization monitoring will occur at the end of the growing season within each of the main grazing pastures. Utilization is defined as the proportion or degree of current year's forage production that is consumed or destroyed by animals (including insects). It is a comparison of the amount of herbage left compared with the amount of herbage produced during the year. Utilization is measured at the end of the growing season when the total annual production can be accounted for and the effects of grazing in the whole management unit can be assessed.

Utilization measurements will be taken in key areas which reflect grazing effects within an entire pasture. A minimum of one key area would be established within each main grazing pasture, at existing long-term monitoring sites if possible, to represent overall pasture utilization. Utilization guidelines are not intended as inflexible limits. Utilization measurements can indicate the need for management changes prior to this need being identified through long term monitoring. Utilization data will not be used alone, but will be used along with climate and condition/trend data, to determine stocking levels and pasture rotations for future years.

If monitoring shows that the utilization guideline was exceeded in a pasture, the grazing schedule and/or cattle numbers will be adjusted for the following year. If utilization is exceeded after these adjustments are made, then changes will be made to the grazing management system.

<u>Forage Production and Ground Cover</u>: Forage production assessments will be made to determine stocking levels for the grazing season and will also be used during the grazing season to determine if adjustments in the stocking level should be made. Qualitative assessments of ground cover will also be made and used as an indicator of condition and trend; observed changes may indicate the need to conduct effectiveness monitoring (condition and trend) prior to the scheduled interval.

<u>Precipitation</u>: Precipitation is currently recorded at 2 sites that approximate the precipitation for the allotment. Additional precipitation gauges may be placed on the allotment for more localized information.

<u>Allotment Inspection</u>: A written summary will be completed each year by Forest Service personnel to document the overall history of that year's grazing. This document will include a monitoring summary, livestock actual use, weather history, and a discussion of the year's accomplishments and problems. Information from this report will be used in preparing the following year's grazing plan.

Effectiveness Monitoring

Effectiveness monitoring will be used to evaluate the success of management in achieving the desired objectives. Effectiveness monitoring will occur within key areas on permanent transects at an interval of 10 years or less. Effectiveness monitoring may also be conducted if data and observations from implementation monitoring (annual monitoring) indicate a need. Effectiveness monitoring will include the following:

<u>Forage Production</u>: Forage production surveys will be conducted using the best available methods at that time. Forage production data will be used as a tool to manage this allotment, but will not be the sole measurement to establish carrying capacity.

Long Term Trend Monitoring: Seven Parker Three-Step clusters were established on the Casner Park/Kelly Seep allotment in 1956. Currently six of those historic locations continue to be monitored and three new locations were added in 2007. Data from the original six plots represent one of the best historic records of vegetation and ground cover trends. In 1999, frequency, ground cover, and canopy cover plots were added at the Parker Three-Step transect locations. Data was last collected from these nine long term trend monitoring locations in 2007.

Frequency and ground cover data will be collected using the widely accepted plant frequency method (University of Arizona, Extension Report 9043, 1997). These plots will monitor trends in plant species abundance, plant species distribution and ground cover. This will provide information on plant composition and additional information on regeneration.

Ocular plant canopy cover plots (0.10 acre plots) will be used to compare existing conditions with potential and desired vegetative community conditions. An explanation of the potential and desired vegetative community conditions can be found in the Project Record for the Casner Park/Kelly Seep Grazing Allotment Management Plan. Over time, these plots will document canopy cover changes.

Adaptive Management

Adaptive management will continue to be used on the allotment to maintain and improve the vegetation, soil, and watershed conditions. Adaptive management allows the Forest Service to adjust the timing, intensity, duration and frequency of livestock grazing in response to changing ecological conditions, climatic conditions, and management activities. If monitoring indicates that changes are needed, management will be modified in cooperation with the permittee and the changes will be implemented through the Annual Operating Instructions. Changes may include administrative decisions such as the specific number of livestock authorized annually, specific dates of grazing, intensity of grazing, the class of animal, or modifications in pasture rotations. Adaptive management changes in livestock management will not exceed the limits established in the environmental analysis decision document for the timing, intensity, duration, and frequency of livestock grazing.

Appendix 1: Example of a Five-year Pasture Rotation Schedule for the Cosner Park/Kelly Seep Allotment

Year	Pasture	Grazing Period (Days)
	Kelly	30
	East Kelly	17
	Mountainaire	7
	Saginaw	40
0.00	North Coulter	15
Year 1	South Coulter	15
	Cowboy	9
	Casner Park	4
	Odell	16
	Shipping	Rested
	Pumphouse	Rested
	East Kelly/Shipping	20
	Mountainaire	9
	Saginaw	40
	North Coulter	15
	South Coulter	15
Year 2	Little Horse/Cowboy	30
	Casner Park	4
	Odell	20
	Pumphouse	Rested
	Kelly	Rested
	East Kelly/Shipping	20
	Kelly	40
	Mountainaire	9
	North Coulter	15
37 2	South Coulter	15
Year 3	Little Horse/Cowboy	30
	Casner Park	4
	Odell	20
	Saginaw	Rested
	Pumphouse	Rested

Year	Pasture	Grazing Period (Days)
	East Kelly/Shipping	15
	Kelly	30
	Mountainaire	5
	Saginaw	40
	South Coulter	15
Year 4	Little Horse/Cowboy	30
	Casner Park	3
	Odell	15
	North Coulter	Rested
	Pumphouse	Rested
	Odell	20
	Casner Park	4
	South Coulter	15
	North Coulter	15
	East Kelly/Shipping	20
Year 5	Kelly	35
	Mountainaire	7
	Saginaw	37
	Little Horse/Cowboy	Rested
	Pumphouse	Rested